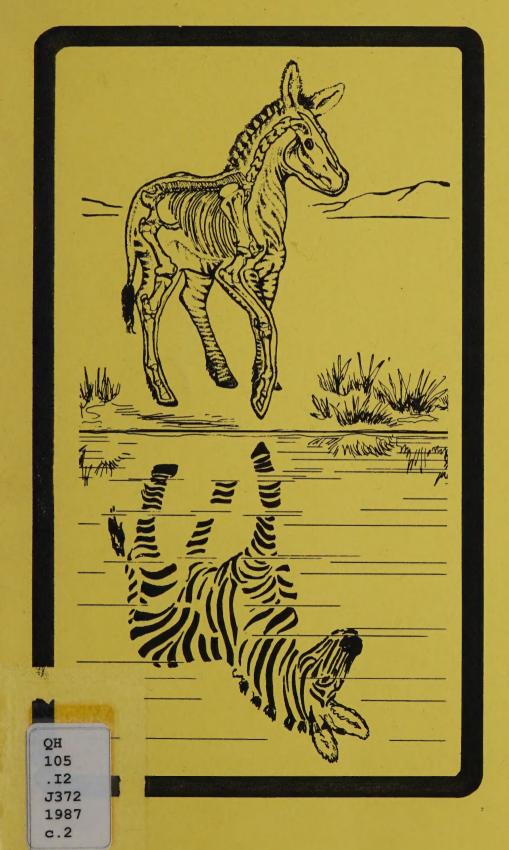


HAGERMAN



NATURAL HISTORY

RESOURCE

MANAGEMENT

PLAN

BOISE DISTRICT BLM

JARBIDGE RESOURCE AREA

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HAGERMAN FAUNA SITES NATIONAL NATURAL LANDMARK

Natural History Resource Management Plan

Date: 9/17/87

Date: 9-25-87

oise District

U. S. Department of the Interior Bureau of Land Management Boise District Jarbidge Resource Area Idaho

September 1987

Preface

The Hagerman National Natural Landmark contains hundreds of fossil sites that have produced exceptionally important paleontologic information on the Pliocene Blancan land mammal age. The Hagerman local fauna is the largest Blancan fauna in the world in terms of diversity and abundance of vertebrate fossil specimens. The fossils and their associated geologic setting have been and continue to be important sources of information on Cenozoic biostratigraphy, paleoclimatology, paleozoography, paleoecology, and evolution.

The management objectives in this plan address the above resource as well as other natural aspects of the landmark which include botanical resources, wildlife values, scenic values, and watershed values. Cultural values and recreation values are also addressed. All future activity plans that involve the Hagerman National Natural Landmark will be in accordance with the management objectives of this plan.

The primary objective of this plan is to protect the natural aspects of the Landmark from loss and destruction and to provide for professional research, site interpretation, and appropriate recreational use.

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Introduction

The Hagerman Fauna Sites Natural History Resource Management Plan is intended to provide the long term management direction necessary for the proper protection and utilization of the resources within the Hagerman Fauna Sites National Natural Landmark.

This multiple resource based landmark is especially known for its paleontologic and associated geologic resource values. The Hagerman fossils and fossil localities have a highly significant scientific importance that has been recognized since the original discovery in the 1920's. Over 140 articles have been published citing this area or specific fossils from this area. Research continues to this day and is far from complete.

Research on the fossils from the Hagerman Local Fauna has to a great extent been concerned with the vertebrate fossils. Vertebrate fossils are relatively rare in the fossil record. Certain fossils found at Hagerman are even rarer. These include complete "horse skeletons," fossil bird bones, an almost complete fossil Emydid turtle, a nearly complete otter, complete peccary skeletons, and possibly the best Pliocene beaver collection in the world. The materials present are in general particularly well preserved specimens of a fragile, rare, and irreparable resource that is sensitive and vulnerable to loss and destruction.

The location of a fossil is as important as the fossil itself. Hagerman offers fairly horizontal sediments with over 550 feet of vertical exposure

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and over 5 miles of outcrop. The horizontal location and relative elevations of individual specimens offer great opportunitites for the study of paleoecologic and morphologic changes through time.

This assemblage is unusual in its quality, quantity, and diversity when compared to other major fossil localities of Blancan age. An extensive mollusk fauna and important paleobotanical data are also present at Hagerman. These data in conjunction with the vertebrate and geologic data have provided important information on evolutionary trends, the development of biological communities, and the interaction between organisms. This makes the site internationally significant for studies on Cenozoic biostratigraphy, paleoclimatology, paleozoography, paleoecology, and the understanding of the evolution of certain lineages.

These internationally significant scientific values and other multiple resource values of the Hagerman National Natural Landmark are being adversely impacted. Impacting agents include unauthorized grazing, private collecting, vehicle use, recreation use, farming (both directly and indirectly), right-of-way use, and other activities.

The Bureau of Land Management is responsible for the correction of and prevention of the adverse impacts that result from the above agents. The National Environment Policy Act of 1969 (NEPA 83 Stat. 852) states that "it is the continuing responsibility of the Federal Government to use all practical means ... (to) preserve important ... natural aspects of our Natural Heritage" and the Federal Land Policy and Management Act of 1976

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(FLPMA 90 Stat. 2743) declares "it is the policy of the United States that
... the public lands be managed in a manner that will protect the quality of
scientific ... resource(s)"

In light of the above, the Bureau of Land Management has issued Instruction Memorandum No. 84-68. Objectives of paleontological resource management as stated in the above memorandum are listed here:

- 1. Identify and evaluate paleontological resources.
- Develop management plans to protect those paleontologic resources considered to be of significant scientific interest.
- Provide for uses such as scientific collection and research, recreational/hobby collecting, and educational or interpretive activities.
- 4. Increase the awareness of Federal land managers and the public regarding paleontological resource management requirements and to encourage public participation in their management.
- 5. Promote consistency, where practical, among Federal agencies with paleontological resource management responsibilities and facilitate the efficient and effective exchange of information between Federal, State, and local governments, scientific and other private organizations concerned with the management, study, and protection of these resources.

This plan covers all natural aspects of the Hagerman National Natural Landmark. It addresses management and control of the previously mentioned impacting agents so that the area involved may be treated in a manner that will protect the quality of scientific, scenic, historical, ecological, environmental, air and atmospheric, water resource, and archaeological values; that, where appropriate, will preserve and protect certain public lands in their natural condition; that will provide food and habitat for fish and wildlife; and that will provide for outdoor recreation and human occupancy and use.

Management Objectives

- The primary objectives of this plan are to protect the natural and educational aspects of the landmark from loss and destruction and to provide for professional research, site interpretation, and appropriate recreational use.
- 2. It is an objective of this plan to have the natural aspects of the Hagerman National Landmark fully identified and evaluated so that future management decisions will be made with a full understanding of the quality of the environment including but not limited to paleontologic, recreation, watershed, wildlife and fish, botanical, natural scenic, scientific, and cultural values.
- 3. It is an objective of this plan to facilitate the effective exchange of information between Federal, State, and local governments, scientific and other private organizations concerned with the management, study, use, and protection of the above resources.
- 4. It is an objective of this plan to finance site actions as much as possible through non-federal funding and to actively search out volunteers to help at the landmark.

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Existing Management Situation

Consideration in the development of the management actions has been given to budget, FTE (Full Time Equivalent personnel ceilings), and political constraints as well as conflicts between the various resources involved and the physical setting of the National Natural Landmark.

Other constraints include the presence of various rights-of-way, an existing road without a right-of-way, the Jarbidge Resource Area Management Plan, the Hagerman ACEC designation, the National Natural Landmark designation, and a memorandum of understanding with the State of Idaho, Department of Parks and Recreation. An Interim Management Plan and a Watershed Management Plan also cover the area involved.

Federal budget and personnel constraints have limited past and present efforts to appropriately manage the Hagerman National Landmark. They are expected to continue to limit what can be done. Alternate means of funding and maintaining needed improvements and personnel are therefore addressed in this plan.

Management actions related to surrounding lands are addressed in this plan because activities on these lands are adversely affecting the qualities of the landmark.

The various rights-of-way impacting the Hagerman National Landmark include two pump stations and their associated roads, powerlines, phone lines,

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pipelines, cathodic protection stations, buildings, and other necessary appurtenances. Other roads, rights-of-way for pipelines, powerlines, and communication sites affect the scenic and natural values of the area.

The Jarbidge Resource Management Plan and Hagerman ACEC designation apply specific constraints on activities within the National Landmark Area. These include the following:

- The paleontologic resources and their associated geologic setting will be protected from destruction and loss.
- 2. Professional research and collecting will be allowed.
- 3. The scenic, recreational, cultural, and wildlife values will be maintained.
- 4. Agricultural trespass including irrigation lines will be prevented.
- 5. Any surface disturbance allowed must be mitigated to blend with the existing topography and visual aspects of this site so as to be substantially unnoticeable. If this is not economically or practically feasible, the surface disturbance will not be allowed.
- 6. No surface disturbing activities will be allowed unless they are directly related to studies or research pertinent to the Paleontologic Resource and its associated geologic setting, or, unless they can be

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mitigated in such a way as to maximize the information gained on the Paleontologic Resource and its associated geologic setting.

- 7. All lands needed to protect paleontologic values will be withdrawn from all types of land disposals. (This does not exclude transfer to other federal agencies or Recreation and Public Purposes leasing.)
- 8. Accelerated erosion caused by water will be minimized and vegetative cover will be maintained.
- 9. Sediment discharge into the Snake River will be prevented.
- 10. No new buildings will be allowed on the site unless they are directly related to the preservation or interpretation of the site.
- 11. No use that causes the destruction of paleontologic specimens will be allowed.
- 12. Those lands necessary to insure that the paleontologic resource is maintained and managed in a secure setting will be obtained.
- 13. The landmark is closed to grazing use but open to cattle trailing for two weeks along the paved access road in the south end of the landmark.

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- 14. The area is closed to off-road vehicle activity. (The intent of this constraint is to stop uncontrolled or recreational off-road use.)

 Authorized off-road travel for management and scientific purposes will be allowed.
- 15. The public lands within the landmark will be retained in Federal ownership unless a site specific exchange is necessary to improve area management.
- 16. Lands in poor ecological condition shall be improved. (This includes the elimination of grazing and the implementation of some vegetation manipulation.)
- 17. The area will be managed to support five mule deer.
- 18. The present upland game nesting and cover habitat will be maintained.
- 19. The two miles of the Oregon Trail (remaining ruts and trail features) will be nominated for National Register listing.
- 20. Interpretive markers for the Oregon Trail will be developed and installed.

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 - 19. The two miles of the Oregon death (remaining rule and trail features)
 - the Interpretate of the first suggest that the developed and the developed and their their their terms and the suggest that t

- 21. The lands above the rim will be open to leaseable mineral activity
 except surface occupancy. The existing Landmark area will be open for
 exploration and development of non-energy minerals. (The exploration or
 development will be strictly controlled in accordance with this plan.)
- 22. The entire area shall be considered a utility avoidance/restricted area.
- 23. The area will be a full suppression area for fire with the stipulation that no mechanical equipment will be used off existing roads and trails and no fire lines will be excavated.

Designation of the Hagerman Fauna Sites as a National Natural Landmark implies a commitment to manage the area in a manner consistent with the objectives of the Natural Landmarks program. A National Park Service brochure on the Landmark program identifies the following objectives:

- To encourage the preservation of sites illustrating the geological and ecological character of the United States.
- 2. To enhance the educational and scientific value of sites thus preserved.
- 3. To strengthen cultural appreciation of natural history.
- 4. To foster a greater concern in the conservation of the Nation's natural heritage.

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A state land section exists wholly within the designated Hagerman National Natural Landmark. This section comprises 492.87 acres and includes the original and most significant large mammal fossil locality within the area of concern. A cooperative management agreement with the Idaho State Department of Parks and Recreation (Agreement No. ID910-MU5-234) was made on April 22, 1985. The constraints of this agreement are listed below:

- The Idaho Department of Parks and Recreation shall maintain jurisdiction over grazing use except that all activities on the state parcel will be consistent with the remainder of the Hagerman Fossil Bed Area.
- 2. All activities relating to mining, wildlife, and land use authorizations will be managed by the Department of Parks and Recreation.
- 3. Management of trespass will be by the Department of Parks and Recreation except as related to ORV's, antiquities, and paleontological values.
- 4. Patrolling power and signing funding will be provided within capacity.
- 5. The Idaho State Department of Parks and Recreation will retain jurisdiction over all activities that are not covered by the agreement.
- 6. The Bureau of Land Management will be responsible for the management of all ORV use and all fire prevention, pre-suppression, and suppression activities.

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5. The India State Department of Parks and Rentmenter will retain the State St

to The Duran of Last Management will be responsible for the messagement of

- 7. The Bureau of Land Management will prevent trespass activities that involve unauthorized ORV use, or archaeological or paleontological value abuse.
- 8. The Bureau of Land Management will manage the values identified in a manner consistent and compatible with the remainder of the Hagerman Fossil Bed area.
- 9. The Bureau of Land Management will implement the following management practices immediately:
 - (a) Close to ORV use except on certain designated roads.
 - (b) Initiate action to prevent gully washing by Bell Rapids "runoff" water within authorities.
 - (c) Disseminate educational information to users of the tract.
 - (d) Monitor extent and kinds of use being made on said tract.
 - (e) Conduct limited patrolling to prevent damage or vandalism to the resources.
- 10. Correlate management activities with all interested user groups, i.e.,

 Idaho State Museum of Natural History, ORV groups, and the Bell Rapids

 Irrigation District.

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10. Correlate beneficial workstates with all lettered frough Land, Land,

The Hagerman Fauna Sites National Natural Landmark Interim Management/Damage Abatement Plan was approved by the District Manager on November 4, 1985. The approved actions of the Interim plan include the following:

Action

Cost

Completion Date

ACLION			
a) Install & maintain closure signs.	1 WM & \$2,000	Annually from April 1, 1986	
b) Install & maintain fence along boundary.		By September 1, 1	1986
c) Hire a seasonal ORV ranger to spend season patrolling Landmark & adjacent areas.	6 WM	Annually from Apr 1986	eil 1,
d) Enter into agreement with Twin Falls County Sheriff to have their officers patrol Landmark & adjacent areas.	\$5,000	Annually from Apr 1986	ril 1,
e) Print flier for ORV users of the Landmark vicinity.		By April 1, 1986	
Short-Term Mitigation (FY-85 ar	nd FY-86) -		
	Responsible		
Action	BLM User	Completion Date	Cost
a) Corrective measures to stop canal seepage.	x	4/1/86 or prior to irrigation season in 1986.	?
b) Stabilize disturbed soils at major slump site and in all drainage where needed.	x	4/1/86	\$6,000.00
c) Corrective measures to control surface runoff on roads to pump stations.	x	12/31/86	
d) Stop flushing pipelines into canyon.	X	Immediately	
e) Monitor soil movement at major slump.	x	FY-85 & FY-86	\$8,000.00 (2 WM/yr)
f) Monitor water flow at springs & in drainages	x	4/1/86	(included in e.)

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Action		onsible arty User	Completion Date	Cost
g) Install sediment collecting dams in drainages were needed.	X		4/1/86	\$11,000.00
h) Establish collection ponds on canyon rim where appropriate.		x	4/1/86	\$16,100.00
i) Post warning signs near major soil slump.	x		4/1/86	\$500.00
Long-Term Mitigation (FY-87 on)	-			
Action	_	Responsi	bility/Costs	
a) Monitor area annually.		BLM (\$22,500/yr)	
b) Pursue possible land exchange or acquisition to facilitate management of the area.		BLM	- User \$?	

Appropriate action should be taken by the National Park Service, the BLM, and the State of Idaho to register the designated area. (This refers to the site being designated but not registered as a National Natural Landmark.)

The Hagerman Fauna Sites Watershed Activity Plan was written in March 1985 and approved on April 10, 1985. The objectives of the plan are as follows:

- 1. Limit as much as possible overland flow within the fossil area.
- 2. Limit accelerated erosion caused by overland flow and groundwater buildup which has formed a perched aquifer.
- 3. Stabilize areas previously disturbed by erosion.
- 4. Improve the overall appearance of the area.

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The Regerroon Faces 200cc Nateraled Activity Plan was written in North 1985 and superved on agril 10, 1985. The objectives of the plan are as follows:

- As Tinto as much as presible everland flow within the fourth over
- 2. Tiest accelerated excelor newed by overland flow and grammwater building which has formed a surebad scotler.
 - 3. Stabilita steam praviously distanted by scotless.
 - A. Ingress the overall appearance of the orea.

5. Prevent sediments from reaching the Snake River.

Short-Term Mitigation (FY-85 and FY-86) -

	-	onsible		
Action	BLM	User	Completion Date	Cost
a) Corrective measures to stop canal seepage.		X	4/1/85 or prior to irrigation season in 1985.	
b) Stabilize disturbed soils at major slump site and in all drainages where needed.	X	X	4/1/86	
c) Corrective measures to contro surface runoff on roads to pump stations.	1	x	12/31/86	
d) Stop flushing pipelines into canyon.		X	Immediately	
e) Monitor soil movement at major slump.	X		FY-85 & FY-86	\$8,000.00 (2 WM/yr)
f) Monitor water flow at springs & in drainages where needed. Install small dams & water meters.	X		4/1/86	
g) Install sediment collecting dams in drainages where needed.	X		4/1/86	
h) Establish collection ponds or canyon rim where appropriate.	n X	X	4/1/86	
i) Post warning signs near major soil slump.	r X		4/1/86	
Long-Term Mitigation (FY-87 on)	T1 31			
Action	_	Responsi	bility/Costs	
a) Monitor area annually.		BLM ((\$8,000/yr)	
b) Pursue possible land exchange to facilitate management of the area.		BLM -	- User \$?	

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Possible Management Measures

All the objectives of this plan have been written to be consistent with the following:

- 1. Federal law including NEPA and FLPMA.
- 2. Bureau policy as outlined in Instruction Memorandum 84-68.
- 3. The Jarbidge Resource Management Plan.
- 4. The objectives of the National Natural Landmark program.
- 5. The Hagerman ACEC designation.
- 6. The Hagerman Interim Management Plan and Watershed Management Plan.
- 7. The Memorandum of Understanding with the State Department of Parks and Recreation.
- 8. Recommendations by the Idaho State Paleontologist and other vertebrate paleontologists.

The proposed management actions in this document are written to be consistent with the same. Decisions already made in previous documents will be carried forward.

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Many management measures can be taken to meet the objectives of this plan.

Those that are proposed will be in accordance with the constraints listed under the Existing Management Situation.

The following possible physical and administrative measures have been adapted from the Safford District Rock Art CRMP:

- Physical Protection Measures. These measures include those applied directly to the property, such as stabilization and those applied indirectly to the general area, such as signing, fencing, or patrolling.
 - A. <u>Indirect Methods</u>. These methods refer to physical protection measures that do not involve modification of the resource:
 - Signing. Under conditions of active or potential vandalism, natural features should be adequately signed, identifying the protection afforded by law. Signs should be placed so as to not be obtrusive.
 - 2. Fencing/Gating. Fences, barriers, railings, and gates of various materials can be used alone or in combination to restrict access. The selection of designs and materials must avoid unwarranted intrusion on the visual qualities of the property. Maintenance and safety requirements must also be considered in the design.

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- 3. Patrol/Surveillance. Patrol and surveillance are determined by and scheduled according to the nature of the natural resource being impacted and the degree of the threat. Irregularly scheduled patrols and weekend patrols are the best means of deterring amateur collecting, vandalism, violation of the ORV closure, and other unauthorized uses. Besides staking out a site, surveillance can be accomplished through detection systems; however, the installation of surveillance equipment should not impair or compromise the integrity of the natural resources. These systems should have direct response capability with local, county, state, or federal enforcement authorities; response time will affect the effectiveness of these systems.
- 4. Erosion Control (off-site). Paleontologic resources are frequently threatened by various types of erosion. Flooding, seepage, major runoff areas, movement of soils by wind action, and other potential erosion problems can be monitored and controlled. Erosion control performed off-site can generally be accomplished at lower cost, with less disturbance to the resource, than with on-site erosion control. Recontouring to improve drainage, construction of catch basins, diversion or check dams, canal linings, windbreaks, and other protection measures can reduce erosion.

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- natural resources should include pre-suppression, suppression, and post-suppression activities. Periodic inspections may be undertaken to determine potential fire hazards. Pre-suppression measures may include fire retardant treatments, reduction of fuel by means other than grazing, construction of fuel breaks, and site-specific fire action plans. When implementing fire control measures, care should be taken to preserve the natural resource in its visual and environmental setting.

 Post-suppression analysis should consider physical protection measures needed to restore the setting and rehabilitate the natural resource damaged by fire and suppression activities.
- other natural resources are damaged by uncontrolled water flow. Springs, seeps, overland flow, and landslides occur. Erosion and waste water control need to he handled in such a way as to minimize the direct and indirect impacts on the natural resources and the public perception of the resources.

 BLM Manual Sections 9182 and 9188 expand on the various physical protection measures available for controlling pollution and erosion.
- 7. Interpretive Signing. Interpretive signs are a positive aspect of protection since they educate the public and, hopefully, foster a sense of appreciation for, and a sense of responsibility towards, the resource and it can be combined

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with an explanation of protective measures taken, if appropriate. This may be better received in some cases than the warning signs currently used.

- 8. Monitoring. Regular monitoring of the area will be the most valuable source of trend information to evaluate site condition and the effectiveness of the various management activities.

 Systematic inspection of individual sites will provide the data necessary to update specific management actions and provide the flexibility necessary for responsible long-term management. In addition, site inspection will identify unanticipated sources of deterioration so corrective action can be taken before the damage is extensive. Monitoring will also reduce the risk of implementing redundant or unnecessary actions.
- 9. Detailed Recording. The intent of detailed recording is to document those aspects of paleontologic or cultural site which contribute to scientific or historical studies without substantially modifying the resource. This non-destructive technique may include the use of detailed mapping using surveying equipment, photogrammetry, aerial and standard photography, use of electronic equipment such as magnetometers, and narrative descriptions.

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- B. <u>Direct Methods</u>. These methods refer to physical protection measures which modify the resource:
 - 1. Stabilization. Structural and material stabilization techniques introduce chemical, mechanical, or structural elements to retard the deterioration of a variety of paleontologic resources. For example, chemical measures include the application of glues to protect fragile bones; structural measures include the building of shelters. Detailed specifications for stabilization should include: individual fieldwork tasks required, specific locations requiring stabilization; methods and materials to be used; types of expertise required. Maps, scale drawings, and photos should be used liberally to illustrate work requirements. All stabilization work must be accurately and adequately documented in order to provide a clear "before and after" record of the property.
 - 2. Erosion Control (on-site). When erosion control is necessary within the physical boundaries of a paleontologic property, the effects of the control measures on resource values should be carefully limited. Standard engineering construction practices must be modified to allow the proper recovery and recording of information which would be disturbed by the implementation of the erosion control measures. Examples of on-site erosion control measures include recontouring the site

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surface to promote better drainage, and backfilling eroded gullies and illegally excavated areas.

- 3. Fire Control. Effective on-site fire control is limited primarily to preventive measures. For example, wooden structures can be treated with fire retardant; trash and litter should be reduced; and in areas of public use, restrictions should be placed on campfires. Fire arrest equipment could be provided inside structures for visitor safety and protection of the resource. Fire suppression handlines and bulldozer lines should not be allowed.
- 4. Relocation. Some paleontologic and cultural resources can be relocated with minimal impact to their inherent value. This alternative is limited to specific paleontologic specimens or cultural artifacts. Relocation requires professional knowledge and the use of proper recovery techniques. Efforts at relocation need to be properly planned with full consideration of alternative methods of protection. Relocation or salvage can be an expensive process.
- 5. Paleontologic and Archaeological Data Recovery. Paleontologic and archaeologic recovery includes those techniques that maximize controlled collection of materials and analysis of data. Excavation will be allowed for scientific research, site interpretive needs, or those salvage operations necessary to protect the scientific information contained at the site.

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Appropriate data recovery techniques are based on a formal research design carried out by qualified, trained specialists.

Resulting collections and records should be curated at a qualified institution.

- II. Administration Protection Measures. The following is a list of possible administrative protection measures. Included in parentheses after some measures are the appropriate regulations and/or Manual Sections that provide directions for implementation.
 - A. Withdrawal (43 CFR 2300-2370; Manual Section 2321.6). Protective withdrawal of lands means withholding an area from settlement, sale location, or entry under the general land laws and mining laws.

 Withdrawals usually do not cover discretionary actions such as mineral leasing laws, Recreation and Public Purposes Act, and State Selection. Administrative withdrawals can transfer jurisdiction to other federal agencies.
 - B. Closure to Public Access and Off-Road Vehicles (43 CFR 8364 and 8340). Areas may be temporarily closed to public use and travel to preserve areas with cultural or historic values or to protect scientific studies. Public lands may also be designated as open, limited, or closed to the use of off-road vehicles.
 - C. Special Designations (36 CFR 60 and 65). Individual cultural properties or districts may be nominated to and listed on the National Register of Historic Places to recognize and reinforce

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their special management status. (Listed or eligible properties are covered under 36 CFR 800). Limited protection through national recognition is also afforded by listing a property as a National Historic Landmark. Designation of Areas of Critical Environmental Concern (ACEC) may also be used to establish special management of natural resources.

- D. Land Acquisition (43 CFR 2200). State-owned and privately-owned portions of federally managed areas or adjacent state or private lands may be acquired through exchange, purchase, or deed in order to maintain site integrity or to provide buffer zones.
- E. Recreation and Public Purposes Act (43 CFR 2740). This Act allows transfer of land to state or local government agencies or other entities (such as historical societies, conservation groups). Land is transferred under a conditional lease or patent.
- F. Easement (Manual Section 2130). Easements are authorizations for non-possessory, non-exclusive use of lands. BLM may acquire an easement to ensure administrative access to a property (such as for patrolling) or to install physical protection measures (such as fences or roads) on non-federal lands.
- G. Public Information and Education (See BLM Manual Section 1120).

 Efforts to inform and educate the public about local natural resource protection measures may help decrease vandalism and ensure compliance with use restrictions.

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III. Specific Management Actions

This section describes the selected management actions and their overall priority. The selected actions are separated into physical and administrative actions the physical actions include those that involve on-the-ground actions which protect the resources through either direct or indirect means. The administrative actions involve management decisions that are designed to ensure that the natural resources and other values of the Hagerman National Natural Landmark are treated with due respect and maintained in a secure setting. The priorities are assigned their importance in light of the overall objectives of this plan. Considering budget, personnel ceilings, and other constraints the highest priority actions may not be the first to be started or finished. These actions include those that involve high one-time costs and those that cannot be accomplished in small steps.

A. Physical Actions

 Irrigation canals on the lands above the Hagerman National Natural Landmark will be lined so as to prevent any future leakage.

Rationale

The greatest damage to the Natural Resources of the Hagerman National Natural Landmark has occurred as a result of irrigation canal leakage. Severe slumpage problems, springs,

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seeps, associated erosion and instability, loss of fossil specimens and paleontologic information, and sediment pollution in the Snake River are continuing to occur because of canal leakage. Preventing this canal leakage is the only way to stop this damage from continuing.

2. Build and maintain water flow and sediment control dams out of rock or caliche in the drainages that carry sediment to the Snake River. Specific locations within the drainages will be determined by the characteristics of the drainage and on-site analysis.

Rationale

Uncontrolled water flow in the Hagerman drainages is eroding away the banks of the drainages, cutting the toe of unstable slopes, washing out sections of road, causing increased down-cutting, building up deltas within the Snake River with sediment, and blocking the intakes to irrigation pumps.

Correction of this damage is essential for protection of the watershed and other natural values of the Landmark. The use of rock and caliche will help minimize disturbance to the natural scenic aspects of this site and will keep costs down as the material is readily available on site. This action will help eliminate the need to dredge the river near the pump intakes.

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3. Willows and other native trees will be planted along the Snake River in Section 21.

Rationale

This is a multiple resource based decision. The area involved is used for picnicking and for fishing access. It is in full view of private homes across the river and is presently not very scenic. This action will improve the scenic, recreational, and wildlife values of the area and is not detrimental to other natural aspects of the Landmark. This action is in response to a public demand. The costs associated are insignificant as the trees will be donated and the work will be performed with volunteer labor. This action will improve the ecological condition of the area involved.

4. Catchment ponds with appropriate lead in ditches and outlets will be built in Section 20, in Section 17, and in other specific locations determined by on-site analysis.

Rationale

Until such time as the lands immediately upslope of these areas are no longer farmed and irrigation lines are removed, damage from overland water flow will continue. The acquisition of the lands necessary to protect the Landmark is not expected to occur in the immediate future. This action is necessary to

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give temporary protection to the Landmark until acquisition can occur. This action implements item (h) of the approved watershed activity plan.

5. Interpretive signs using rock supports will be developed and placed at the entrances to the Landmark and at the "Horse" quarry.

Rationale

Damage to this landmark from off-road driving, motorcycle use in closed areas, garbage dumping, and other impacting agents is considered to be directly related to users lack of knowledge about the significance of the resource values in the Landmark. This action is considered to be the minimum effort necessary to control these problems and is based on previous funding levels and the National Landmark objectives.

6. Recontour and seed ORV trails in Yahoo Gulch.

Rationale

Visual scars left from ORV use in the Yahoo Gulch area are a significant impact on the scenic beauty of the National Landmark. Recontouring and seeding with native species will eliminate this scar and stop the growth of exotic species which are presently infesting abandoned ORV trails.

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7. A self-contained trailer suitable for housing three people will be placed within the Landmark for the use of bureau or volunteer employees until such time as a permanent residence can be built.

Rationale

On-site management during the spring, summer, and fall seasons is necessary as a visible presence will deter damaging or other unauthorized uses. Many of the recreational uses of the area occur after normal working hours and on weekends. Personnel living on site will be able to monitor this use. Establishing a residence on site as a duty station will save substantial travel costs including per diem and vehicle mileage.

B. Administrative Actions

1. An employee will be acquired to work on site at the Hagerman National Natural Landmark.

Rationale

The negative impacts to the National Landmark from ORV use, other recreational uses, and overland water flow can be significantly reduced by on-site management. Substantial vehicle mileage costs, lost travel time, and per diem costs can be saved with on-site management. Activities occurring after

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normal working hours can be monitored and negative impacts can be controlled by a visible presence at the Landmark. Better local contacts can be made and maintained with people who may wish to volunteer their services.

 A trailer will be acquired for the use of BLM employees and volunteers who will be stationed or working on-site.

Rationale

This will save per diem costs and will allow for after-hours monitoring of activities on site. It is an integral part of having the on-site management necessary to implement the main objective. Should a permanent building be built in the future, the trailer can be used to manage other areas.

 Acquisition of the state section and the lands necessary to establish a secure setting for the Landmark will be actively pursued.

Rationale

This action is considered to be critical to the long-term protection of the natural values within the Landmark. Severe damage is continuing to occur because of overland water flow from the farm lands next to the Landmark. The potential for continued overland flow problems related to the farming

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practices, the slope of the terrain, and the presence of irrigation lines is significant. Coordination with the farmers involved has partially mitigated the problem but cannot stop it or insure a secure setting.

The state section controls the most important large mammal site within the Landmark. This section is surrounded by the Landmark and represents the key to site interpretation.

Management actions on this section are limited by the state.

Greater management options will be available if the section is acquired. The State Department of Parks and Recreation has already proposed this acquisition by the Bureau of Land Management.

4. Native plant species or species represented in the fossil record of Hagerman will be the only plants allowed to be planted or seeded within the existing boundaries of the Landmark.

Rationale

The natural vegetative cover within the Landmark is considered to be an important part of the overall naturalness of the area. Maintaining the natural aspects of the area is part of the primary objective of this plan. The introduction of non-native species is contrary to that objective.

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5. Studies will be initiated to identify and evaluate the plants and animals presently living within the boundaries and immediate vicinity of the Hagerman National Natural Landmark.

Rationale

A full understanding of the living natural aspects of the area is necessary for understanding recreation use, the interpretive potentials of these values, and the impacts that will result from management actions and uses of the site. This is a significant data gap in our understanding of the natural values of this National Natural Landmark. The potential for the occurrence of threatened or endangered species exists and needs to be evaluated. The species list in the Park Service Landmark report is not substantiated by any basic data, is incomplete, and does not allow for site specific analysis of activity impacts.

6. All actions that have a potential impact on the paleontologic or interpretive values associated with the Landmark will be fully analyzed by and discussed with the Idaho State Museum of Natural History before they are implemented.

Rationale

The Idaho Musem of Natural History is the official state museum of natural history and is the only Idaho source of professional

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faculty over the same of the plan and at the verteld interes to

wertebrate paleontology expertise. Failure to contact the museum in the past has led directly to the destruction of paleontologic specimens and sites and has significantly impacted scenic and other natural values as well as interpretive values of the National Landmark. This coordination partially implements objective number 3 and is considered essential to proper management of the resources involved.

C. Other Management Decisions

1. All on-site restroom facilities will be self-contained systems.

Rationale

Significant damage to the natural values of the Hagerman National Natural Landmark are occurring because of water entering the sedimentary beds. Potable water wells have been developed in the locally perched aquifer. Waste water discharge to this aquifer system could increase problems by polluting the springs and seeps discharging from the aquifer and contaminating local wells. Facilities are needed on-site for use by the public who visit the area.

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2. Removal of paleontologic materials from the "horse" quarry will only be allowed under conditions similar to the Cleveland-Lloyd Dinosaur Quarry and Dinosaur National Monument. This means that the area will be covered by a permanent structure and excavations will leave most of the material in place and exposed for public viewing.

Rationale

The quarry site is the most important large mammal locality at the Landmark. It has the greatest educational and interpretive potential of any site within the Landmark and is the main reason that the Landmark was established. It also represents the first site discovered at Hagerman. This site is the most commonly visited locality within the Landmark. Removal of material from this site has in the past led directly to destruction of paleontologic materials. Large blocks of rock containing fossils previously removed have still not been fully prepared or published on. Material is, therefore, available for study and the complete removal of new material from the quarry is not necessary.

D. Management Evaluations and Revisions

A Paleontologist or Paleontology Specialist will write an annual report describing the progress made towards accomplishing the specific management actions addressed in this plan. The report

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A relamendagies on retending specialist will write an enumireport describing the progress and scounds assemblishing the executive medication addressed in this plan. The report will also detail any necessary revisions or new actions that are considered appropriate.

Changes in the condition of the area and its associated paleontologic materials will be evaluated. The information will be derived from the previous year's monitoring of the site.

Data for this report will be obtained from on-site monitoring and continued consultation with the Idaho Museum of Natural History.

The following topics will be specifically discussed in the report.

Management Needs

Changes in the impacts to and condition of the natural values and other values may, in turn, change protection or other management needs. New management needs and changed protection requirements will be evaluated. Options for meeting these changes will be identified.

Management Objectives

The plan's objectives will be evaluated for appropriateness in terms of identified changes in condition, impacts, and needs. The objectives will be modified as needed.

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Management Objectives

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Management Actions

The actions prescribed in the plan will be modified as needed to implement the revised objectives and meet current management needs.

Implementation Priorities and Schedule

The plan implementation schedule and the priorities in implementation will be modified based on an assessment of the revised actions.

Documenting Evaluations

The annual evaluation will be documented in a memorandum to the District Manager which will be placed in the Hagerman file.

Modification

The plan will be revised (rewritten) to reflect the changes resulting from the annual evaluation. Updating of the plan will occur throughout the year by adding data in pencil or by changing items in the current plan. Approval of these modifications shall be made by the District Manager by means of a signed concurrence statement.

Bearing Assessment

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IV. Resource Information

Site Features

The Hagerman faunal sites are located two miles west of the town of Hagerman along the west bank of the Snake River. Outcrops of the Glenns Ferry Formation form a steep wall, with the tops of these bluffs (known locally as the Hagerman Cliffs) being up to 700 feet above the level of the river. The bluffs are dissected by numerous short, steep-walled canyons. Sagebrush dominates the vegetation and is generally better developed on north facing slopes. Precipitation is less than 10" a year. The lands to the west are actively utilized for agriculture. A graded road provides access from the top of the bluffs to river level. Two pumping stations and one electric substation are located along the river within the Landmark (adapted from Bjork, 1970).

Site Area

The location of the Landmark includes all or parts of sections 9, 10, 15, 16, 17, 20, 21, 28, 29, 32, 33, T. 7 S., R. 13 E., and sections 3, 4, 5, T. 8 S., R. 13 E., Boise Meridian, Twin Falls County, Idaho.

Topographic map coverage is on the Hagerman 7.5' Quadrangle.

Site Condition

The Hagerman National Natural Landmark has been listed as damaged for many years in the Secretary of the Interior's annual report to

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Congress. Slumpage problems have destroyed approximately 32 acres. Severe gullying has also destroyed many areas within the Landmark. The construction of roads, pump stations, powerlines, communication sites, and powersites has destroyed much of the naturalness of the area. The area is classified as being 100% in poor ecological condition.

Significant values remain. These values include scenic, paleontologic, geologic, botanical, wildlife, cultural, educational, interpretive, and recreational values.

Site Deterioration

Site deterioration is continuing to affect the values of this National Landmark. The deterioration will accelerate unless the plans for the site are implemented.

A. Sources of Resource Information

All of the references listed in Appendix A were reviewed to determine the nature of the paleontologic values at the Hagerman National Natural Landmark. The geologic and other natural values were also studied by reviewing those references as well as the references in Appendix B. Past management plans and studies are listed in Appendix C.

Sources used as guides in developing this plan are listed in Appendix D.

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Courses want on guides in developing this plan are littled in

B. Natural Environment

The Hagerman National Natural Landmark is a remarkably unique paleontologic area with significant multiple use natural values. The natural values make the educational, interpretive, and recreational potential of this site superior to any other paleontologic site in Idaho. A complete study of the natural environment of this area has not been made. The 1974 Draft Environmental Statement prepared by the National Park Service gives the most complete description presently available.

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V. Implementation Schedule and Cost

Physical Actions

Priority	Action	Cost	Completion
1	Canal Lining	\$600,000.00 (Public Funds \$150,000.00 (Private Funds)	FY 88 (Estimated)
2	Sediment Control Dams (each)	\$50.00 (Plastic Liner) \$1,500.00 (Labor)	FY 88
3	Tree Planting	\$1,500.00 (Labor)	Spring 87
4	Catchment Ponds (Each)	\$2,500.00	FY 88
5	ORV Trail Reclamation	\$100.00 (Seed) \$3,000.00 (Labor)	FY 87
6	Interpretive Signs	\$7,000.00 (Materials & Design) \$3,000.00 (Labor)	FY 88
7	Trailer	\$20,000.00	FY 88
Administrative	Actions		
Administrative Priority	Action Action	Cost	Completion
		Cost \$14,390-\$17,824/year	Completion FY 87
Priority	Action	\$14,390-\$17,824/year	FY 87
Priority 1	Action GS 5/7 Employee	\$14,390-\$17,824/year	FY 87
Priority 1 2	Action GS 5/7 Employee Trailer Acquisition State Section	\$14,390-\$17,824/year See Physical Action Costs	FY 87
Priority 1 2 3	Action GS 5/7 Employee Trailer Acquisition State Section Acquisition Native Plants (Seeding or	\$14,390-\$17,824/year See Physical Action Costs ?	FY 87
Priority 1 2 3	Action GS 5/7 Employee Trailer Acquisition State Section Acquisition Native Plants (Seeding or Planting)	\$14,390-\$17,824/year See Physical Action Costs ? Varies with Project \$5,000.00	FY 87 s ? Continuous

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APPENDIX A

Hagerman National Natural Landmark
Paleontologic References

Hagerman National Landmark Paleontologic References

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APPENDIX B

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APPENDIX C

Hagerman National Natural Landmark

Past Management Plans and Studies

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APPENDIX D

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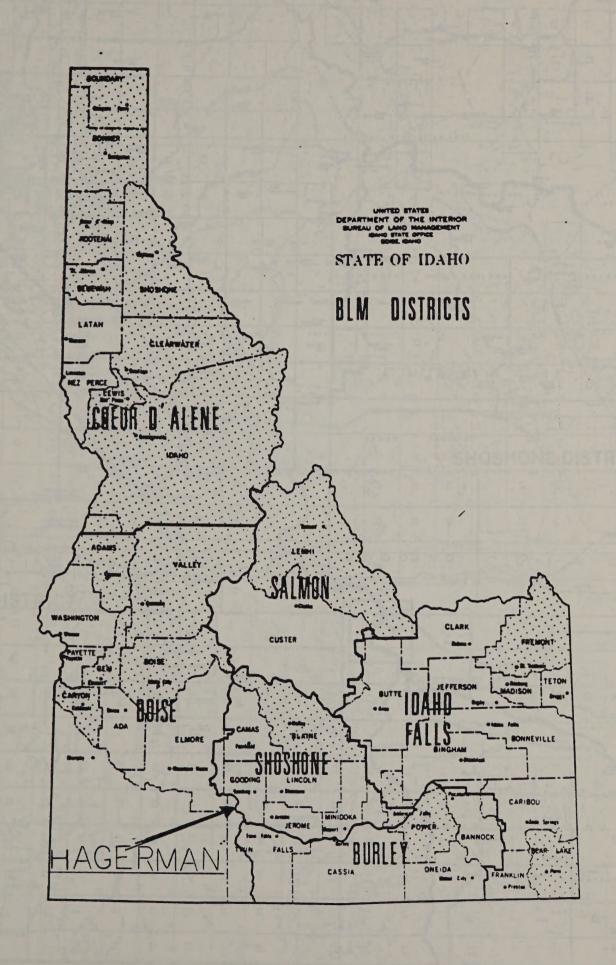
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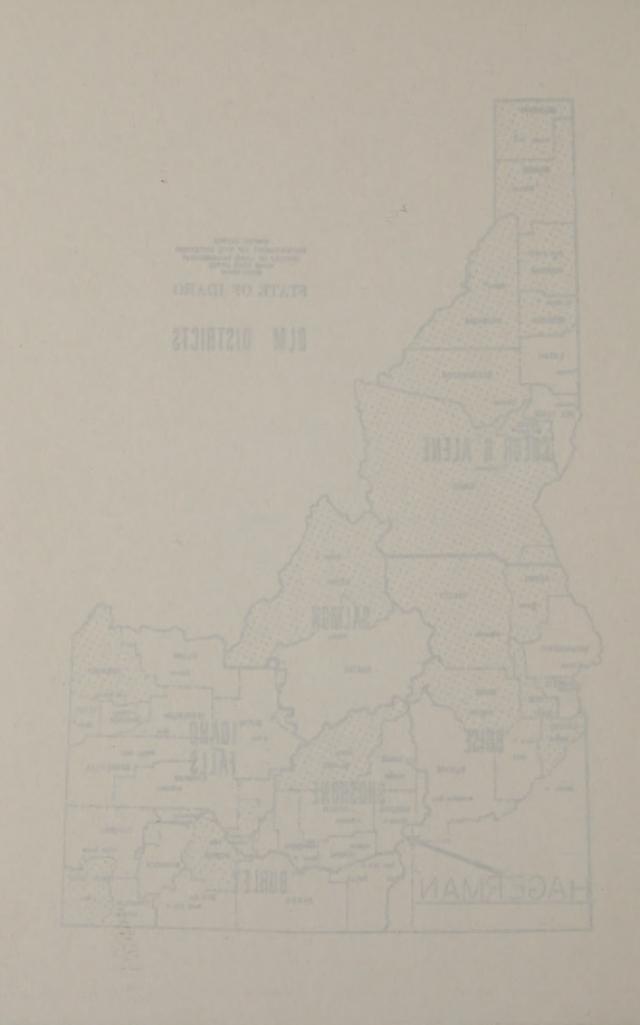
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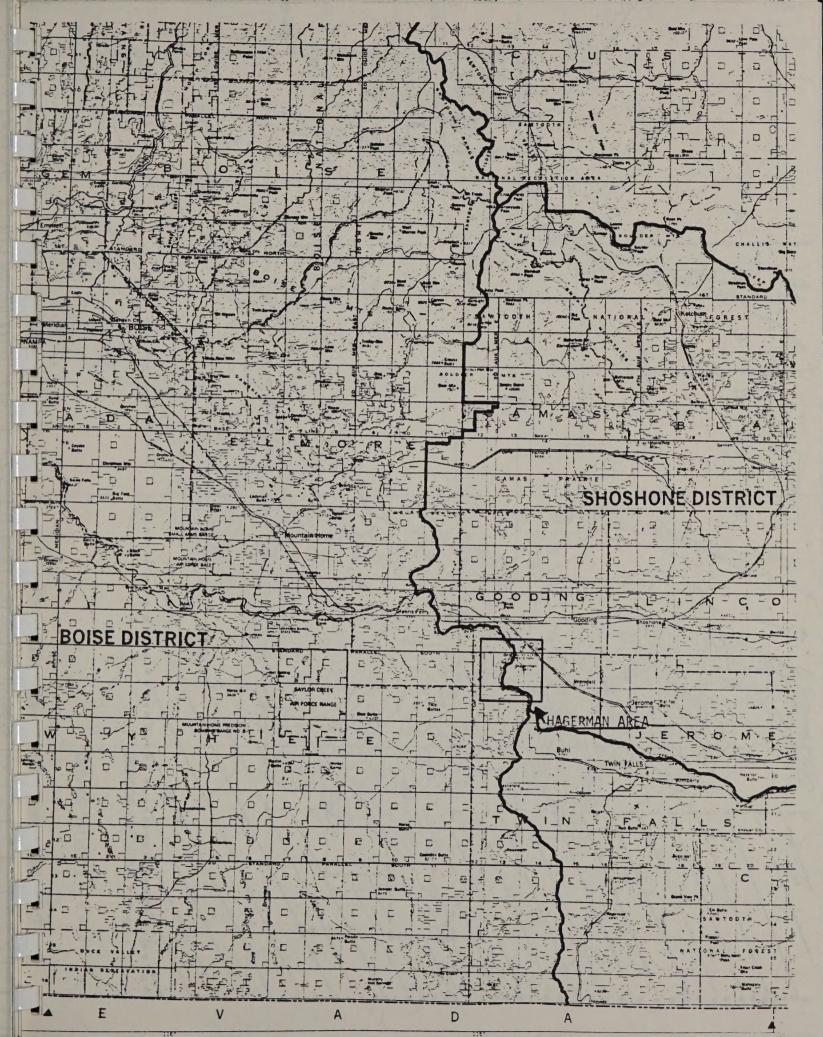
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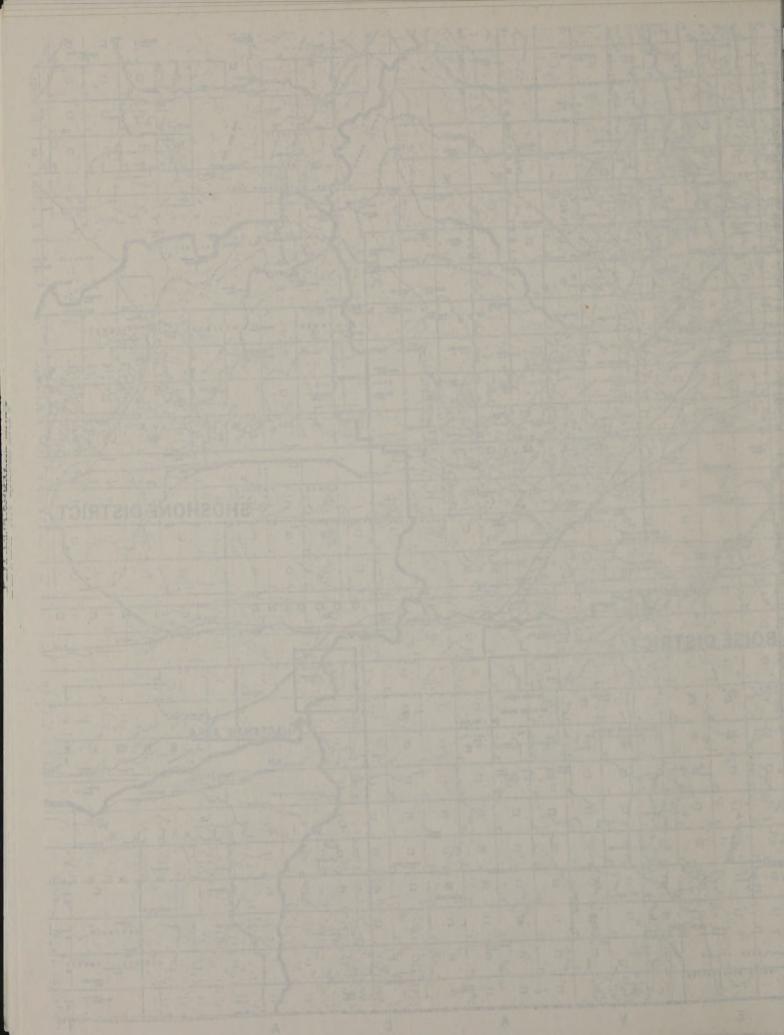
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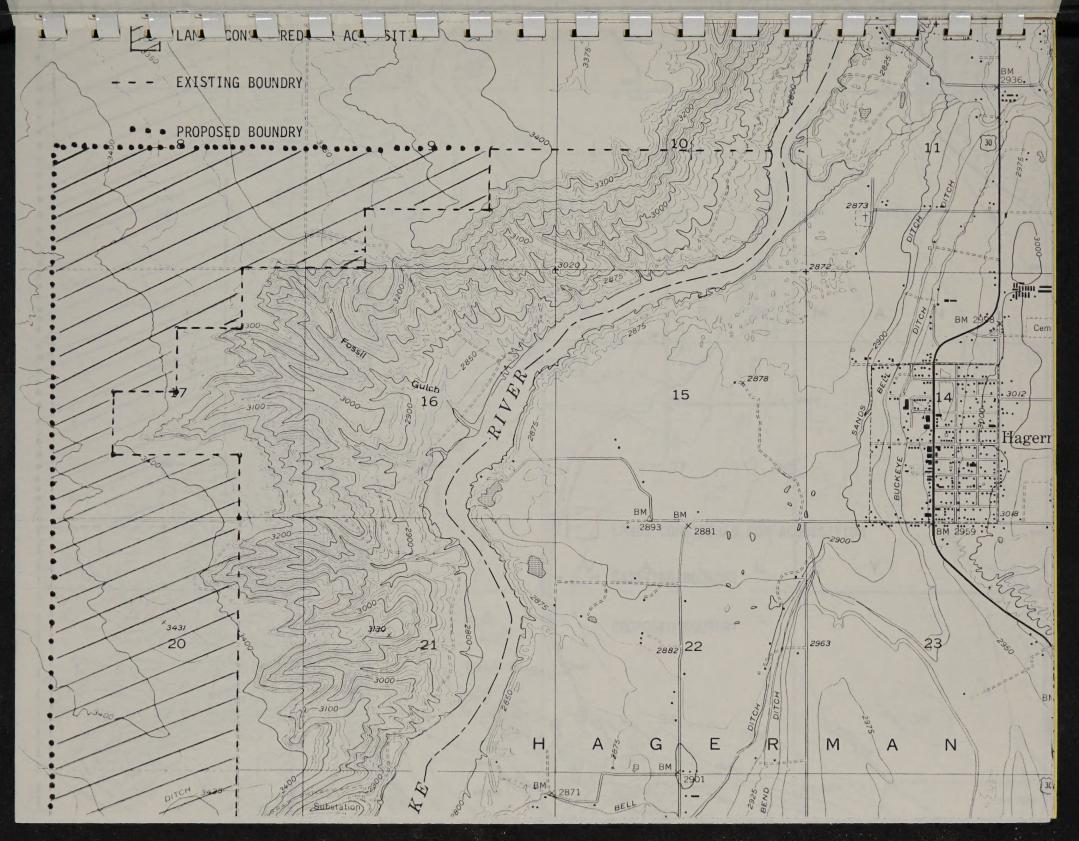
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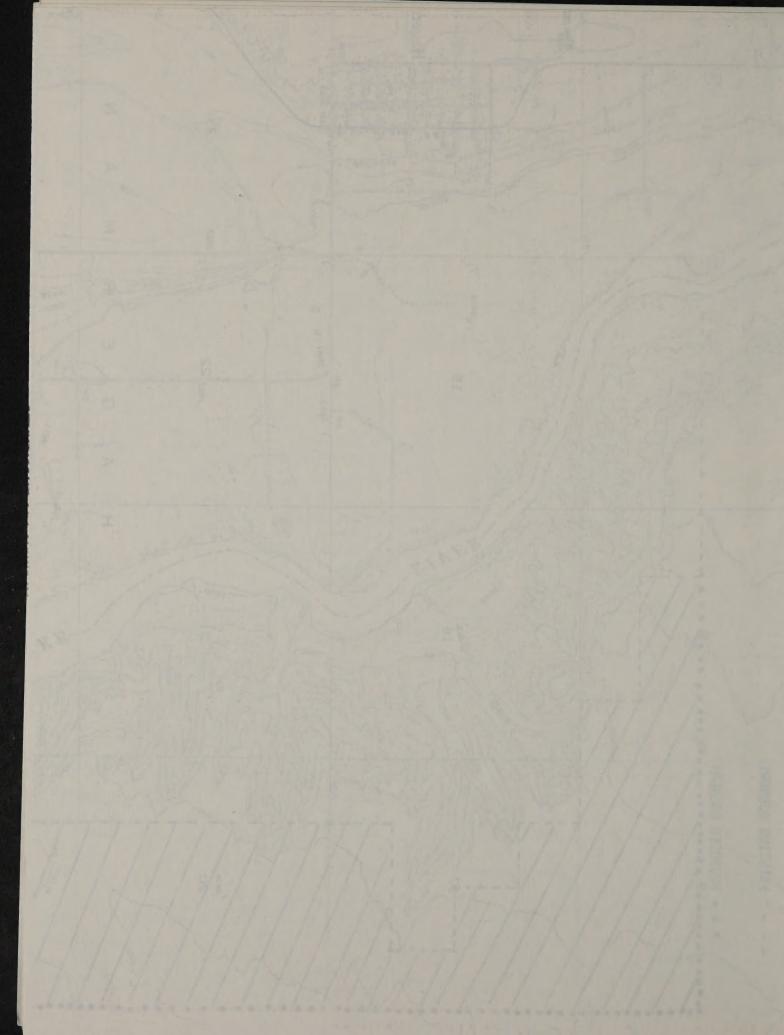


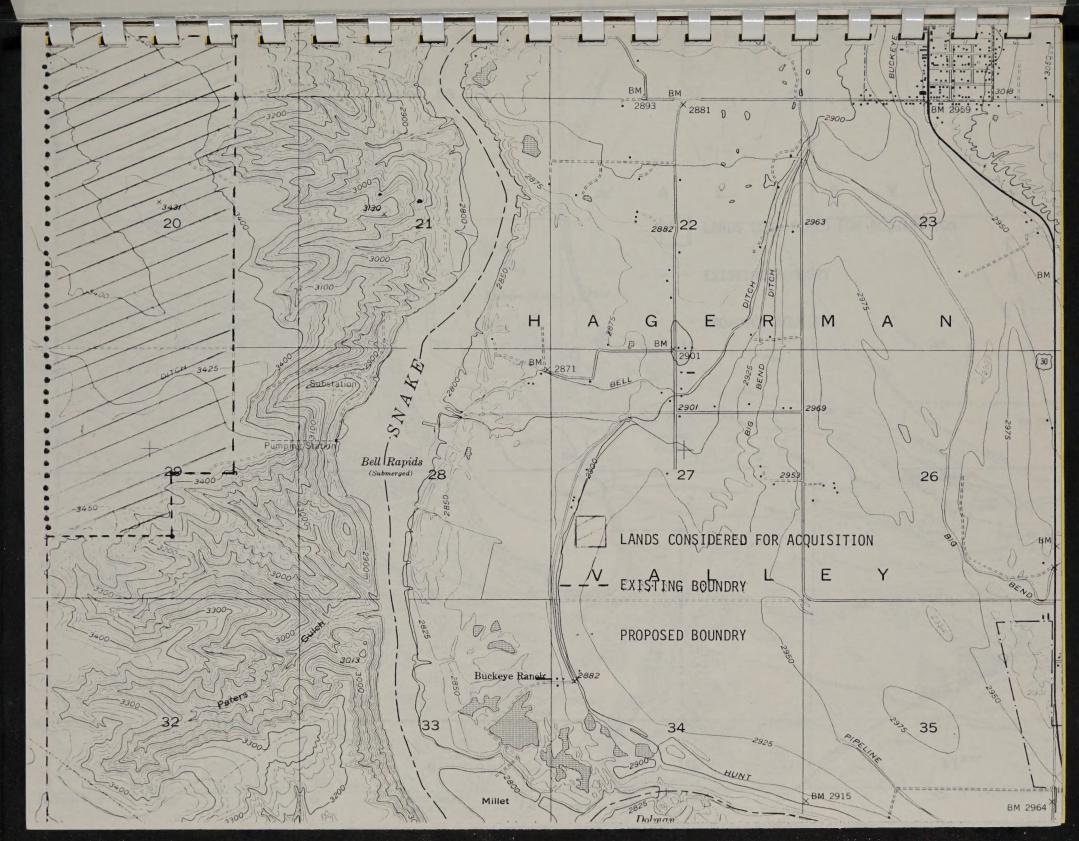


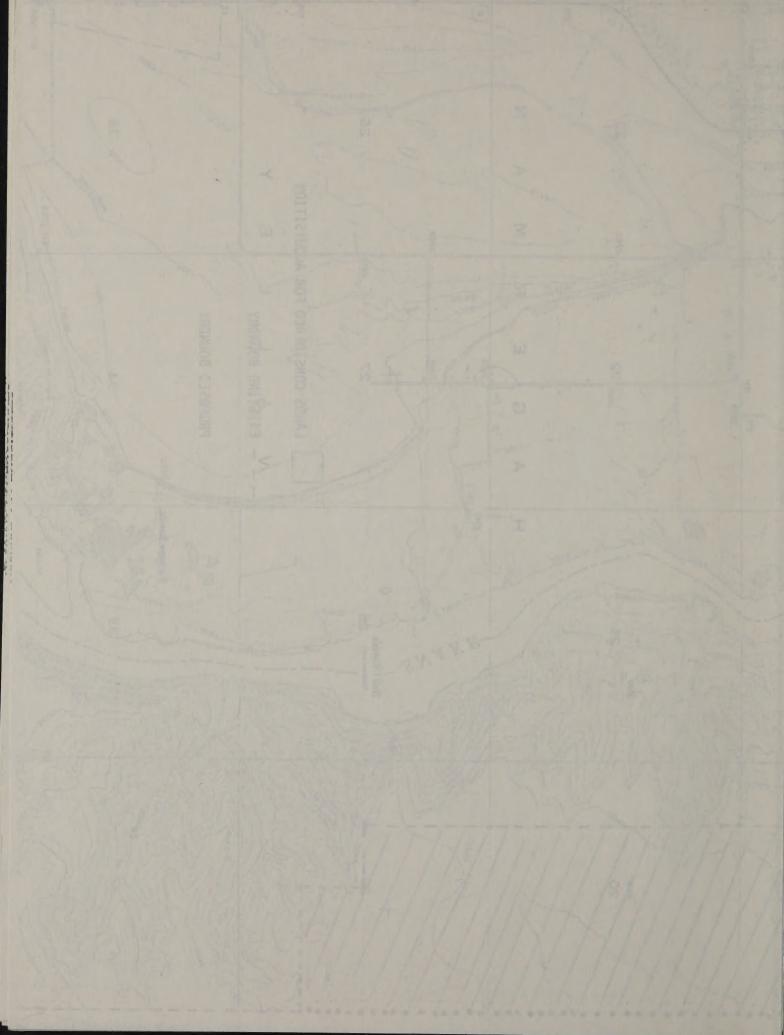


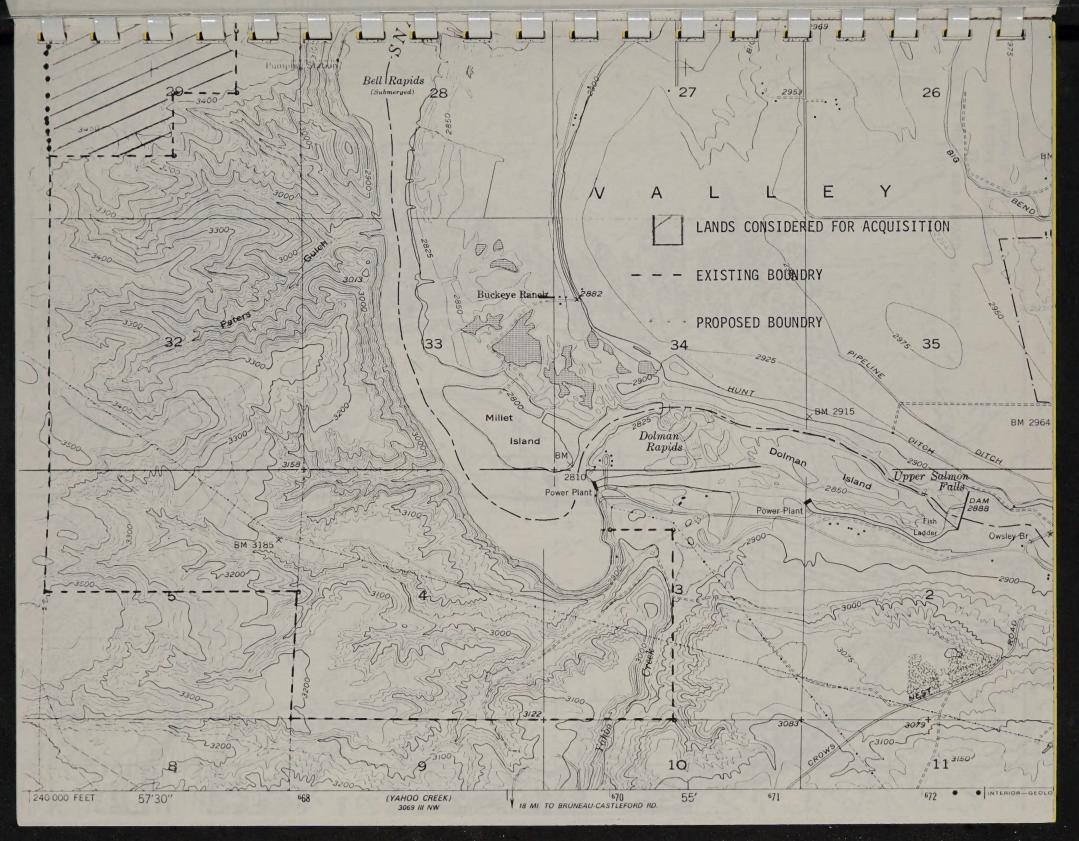


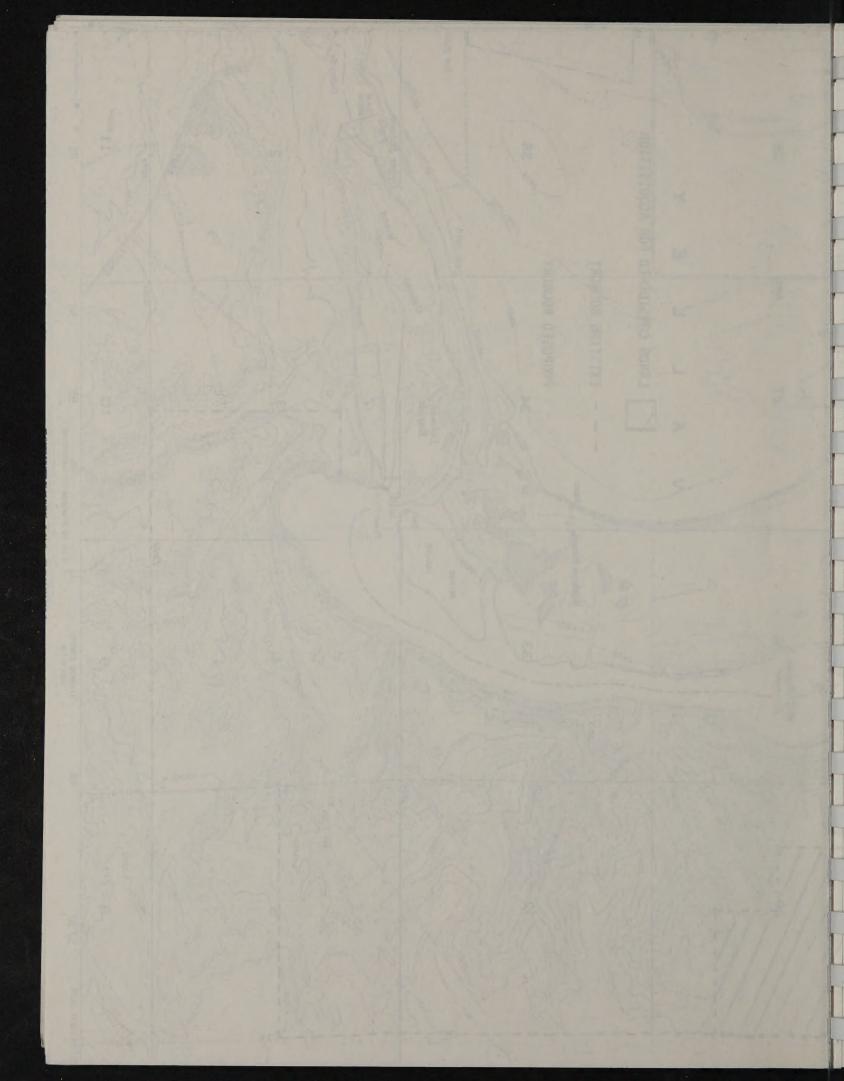


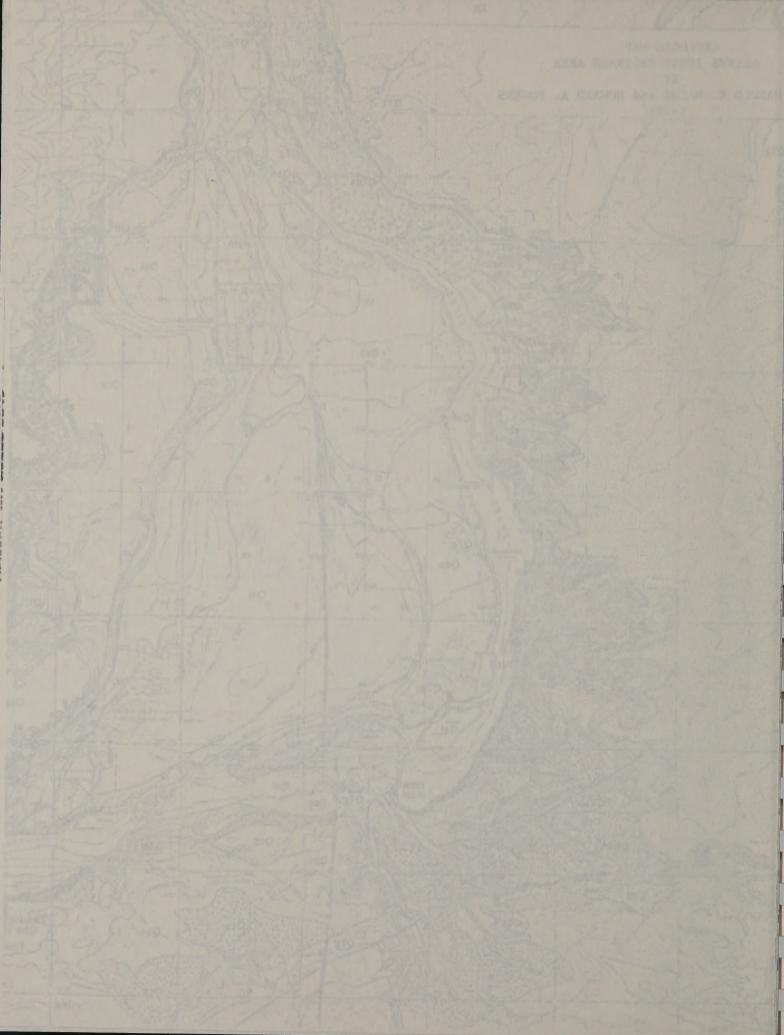












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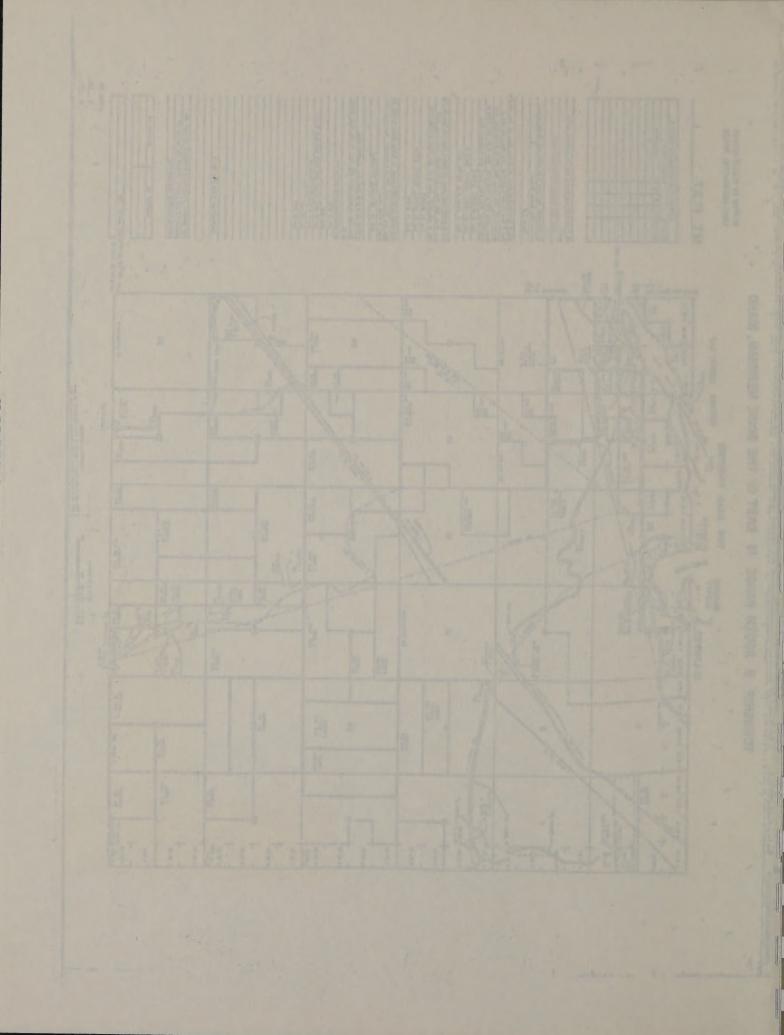
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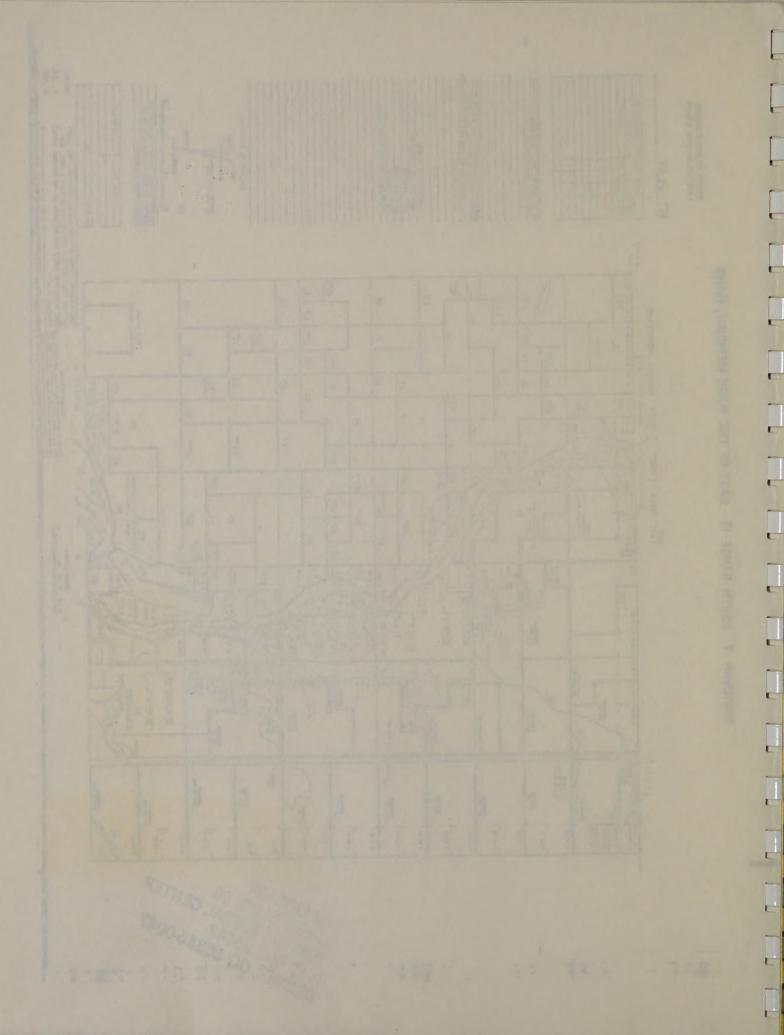
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